

**DEPARTMENT OF HUMAN SERVICES**  
**(Executive Director's Office, County Administration,**  
**Self Sufficiency, Adult Assistance)**  
**FY 2010-11 JOINT BUDGET COMMITTEE HEARING AGENDA**

**Monday, November 30, 2009**  
**1:30 pm – 5:00 pm**

**1:30-2:15**     **INTRODUCTIONS AND OPENING COMMENTS**

**2:15-2:45**     **EXECUTIVE DIRECTOR'S OFFICE**

Overview of Department of Human Services Budget Request

1. Why is FTE use in actual years FY 2007-08 and FY 2008-09 so much lower than the FY 2009-10 appropriation? Why is the FY 2010-11 FTE request so much lower than the FY 2009-10 appropriation? What are the components of the reduction?
2. Which Fort Logan units do you now expect to close and when? Does the FY 2010-11 Department request include modifications to the August 2009 proposed closure of units at Fort Logan?
3. Why are cuts to the County Administration section so high proportionally, when compared to the rest of the cuts in Human Services?
4. How do current funding levels for County Administration compare to the funding levels indicated by the Colorado Workload Study conducted by Deloitte in 2007?
5. Why aren't Department indirect and support program costs (e.g., Office of Operations and Executive Director's Office staff) declining at a level proportionate to reductions in direct service programs and staff?
6. Should departments share some overhead costs? For example, should we have just one group of accountants and budget staff statewide, instead of individual groups in each department?
7. How will the reductions in the Division of Youth Corrections affect the Department's Continuum of Care plan?
8. How do the General Fund reductions proposed affect the amount of federal funds that we are receiving?
9. What Department funding streams are "off the top" General Fund, *i.e.*, are comprised of tax revenue that is diverted to a cash fund instead of being deposited into the General Fund?

**2:45-3:30 COUNTY ADMINISTRATION**

Base Reduction #3: Eliminate County Tax Base Relief Appropriation

10. To what extent are county dollars matched by the federal government? If we cut state funding for counties, does it affect the federal match? Are there ways to expand or maximize the match?
11. If the funds currently appropriated as county tax base relief went through the regular County Administration line item, how much would it generate in match?
12. How do the proposed cuts interact with the caseload increases experienced by counties? How will these reductions impact services to the people who need the services the most in this economic downturn? How will the impacted counties handle these reductions?

Colorado's State-supervised County-administered Social Services System

13. Of states that have changed administrative systems recently, how many have moved to county administered? To state administered? Is there a trend?
14. Has there been an official suggestion that we move to a centralized state system? What is the official Governor's position regarding this issue?
15. Does the Colorado Child Welfare Organizational Structure and Capacity Analysis Report by PSI and American Humane (September 2009) say what a state run system would look like and how it would work for child welfare? For other social services programs?
16. Are there ways to help counties that need help do better without centralizing administration?
17. Is there a way to administer the social services system more efficiently?
18. Silos at the state level often create barriers and inefficiencies for locals. What steps is the State taking to address problems at the state level?
19. What are the formulas that determine allocation of state funding provided to counties? Is funding allocated based on population served or population of county?

Decision Item #8: Enhanced Medical Support, Paternity Establishment and Education Initiatives for Child Support Enforcement

20. Explain counties' role in child support enforcement. How would this change affect the counties and their ability to administer child support enforcement programs?
21. Describe the history of state incentives to counties for child support enforcement. Did we

previously give the counties more money for these child support enforcement services? Is the proposal now to give them less and use the funds for state purposes?

### Miscellaneous

22. Wasn't there a plan to change the name of County Administration? What is that status of that?

**3:30-3:40 BREAK**

**3:40-4:10 ADULT ASSISTANCE**

### August Base Reduction #18: Old Age Pension

23. Explain the relationship between a federal adjustment to Supplemental Security Income (SSI) and the expectation of no Old Age Pension (OAP) cost of living increase for January 2010. Why is no increase planned?
24. Is the cost of living increase for the Old Age Pension in the Constitution? How is the decision made?

### Base Reduction #1: Proposed Changes to Old Age Pension Program

25. Please clarify who is currently eligible for the OAP program and who would be affected by the proposed eligibility change. In particular:
- (a) How are sponsored legal immigrants treated now versus under the proposed change? Don't people who immigrate have to show that they are financially self-sufficient or that their sponsor can support them? Why would they seek support if they have agreed that they can support themselves?
  - (b) How does the OAP program benefit refugees and would they be affected by any change?
  - (c) How is eligibility assessed for people who are sponsored by an entity other than an individual (e.g., a church group) now and under the proposed change? Will church groups that sponsor an immigrant have the income of the congregation looked at ("deemed")?
  - (d) Does the program currently serve anyone who is not in the country legally?
26. What are the options for ensuring that any changes do not present problems under the American Recovery and Reinvestment Act Medicaid provisions (particularly if it is extended beyond January 2011)?
- (a) Can the General Assembly run a bill to separate OAP from Medicaid eligibility, and what would be the impact?
  - (b) Could the OAP cash benefit be set to \$0 for sponsored legal immigrants, without modifying OAP (and thus Medicaid) eligibility?

- (c) Could the 5 year bar for OAP be implemented in FY 2010-11 without affecting Medicaid eligibility?

**4:10-4:30 ADULT ASSISTANCE AND SELF SUFFICIENCY (DISABILITY DETERMINATION SERVICES)**

SSI Federal Maintenance of Effort and Adult Assistance Budget Options

27. Please clarify what kinds of expenditures count toward the Supplemental Security Income maintenance of effort (SSI MOE) target.
- (a) Do these have to be cash payments?
  - (b) Which property tax rebates are included? Would Homestead Exemption fit?
  - (c) If you use a program as maintenance of effort, can you never take it out? Can't you replace it with something else?
28. Do you see any potential for federal action to reduce the size of the penalty for missing the SSI MOE?
29. Why does it take so long to get someone on SSI? Is it possible to speed up this process? What would that involve?
30. If an individual on Aid to the Needy Disabled - State Only (AND-SO) is ultimately approved for federal SSI, does the federal government fully reimburse the State's AND-SO expenses? Does the federal government pay the amount from the time when the person applied for SSI or from the time when they were finally approved?
31. What are the differences between the eligibility processes for SSI versus the Aid to the Needy Disabled Program?
32. Are Disability Determination Services and Adult Assistance located in the same office?

**4:30-5:00 SELF SUFFICIENCY**

Temporary Assistance to Needy Families Long Term Reserve

33. Given the projected shortfall for the Temporary Assistance to Needy Families (TANF) Long Term Reserve in 2011-12, why increase funding in FY 2010-11, when it will have to be reduced in two years or less? Are there other TANF appropriations that can be reduced to cover the requested increases, if they are a priority?
34. Are there additional federal American Recovery and Reinvestment Act moneys that could help address the projected shortfall?

35. Should the federal government take responsibility for refugees and the cost of refugee services?

August Base Reduction #7: Reduce General Fund in Promoting Responsible Fatherhood Grant

36. Describe the Promoting Responsible Fatherhood program. What does it do and how are the funds distributed?

Miscellaneous

37. Is the Department looking at reducing childhood obesity, especially among the poor? What are they doing to decrease it?
38. Does the school breakfast and lunch program/the Food Distribution Program in the Department promote obesity, given the nutritional content of the foods distributed? How can we have both a hunger problem and an obesity problem?

Food Distribution Program

39. Why was the decision made not to continue with NOI (Net Off Invoice) for next year and does this benefit the distribution program or the recipient agency?
40. When was the last time a review of the State Food Distribution Program conducted? Are there audit/review criteria? If an audit/review was conducted, what were the results? Is there an opportunity for Food and Nutrition Services Directors to have input?
41. Has a commodity acceptability report been completed as required and what are the results?
42. The State Food Distribution Program charges schools \$0.45 for each case of commodity product, how much do the other recipients agencies (Indian Reservations, WIC, CACFP and etc.) have to pay for each case of commodity product that they receive? What expense does the \$0.45 cover? Are the revenues collected from the schools covering the cost for individual program or for other school programs and or non-school recipient agencies?
43. How much money does the Food Distribution Program receive from: a. Federal sources b. state sources to operate the program? How are these monies used? Are there other expenses that are not covered from these revenue sources?
44. Are CDE and CDHS the right state agencies to administer the USDA meal program and the Food Distribution program? Perhaps the Department of Agriculture might be a better fit to oversee the USDA meal program and the Food Distribution Program.

45. As a recipient agency in Colorado, I am only allowed to choose from 30 of each manufacturer's products, how and why was this decision made? How is this limitation better serving our customers, a diverse student body? How does this compare to best practices in other states (PA, TX)
46. How is the State Commodity Distribution Program going to help the customer in the new era of "buying Local"?
47. Districts are now required to accept products ordered by the Food Distribution Program without the input from the districts and are not allowed to refuse unwanted products. How and why was this decision made and how does this practice best serve students?
48. What are the benefits to the recipient agencies of a virtual food show? Was any kind of analysis done to see if this would hinder competition and if the cost to the manufacturer/broker of a virtual food show would mean that end users would pay more?
49. Is the State Food Distribution Program engaged in best practices? Do you know what are the most cost effective (to the recipient agency) practices used in other states? What measures/metrics are used to gage the effectiveness of the program?
50. Is the primary goal of the Food Distribution Program to provide commodities in the most efficient manner to the recipient agencies? If not, what are the goals?
51. Why can't Commodity Letters of Credit be used in all Colorado districts?

**ADDENDUM: OTHER QUESTIONS FOR WHICH SOLELY WRITTEN RESPONSES ARE REQUESTED**

Please provide:

1. Organizational charts for your department, showing divisions and subdivisions (with geographic locations).
2. Definitions of the roles and missions of your department, its divisions and subdivisions.
3. The number of current personnel and the number of assigned FTE by division and subdivision (with geographic locations), including all government employees and on-site contractors.
4. A specific list of names, salaries, and positions by division and subdivision of any salaried officer or employee making over \$95,000 per year in FY 2009-10.
5. A specific list of names, bonuses, and positions by division and subdivision of any salaried officer or employee making over \$95,000 per year who received any bonuses in FY 2008-09.
6. Numbers and locations of any buildings owned or rented by any division or subdivision (by location) and the annual energy costs of all buildings.
7. Any real property or land owned, managed, or rented by any division or subdivision (by geographic location).
8. List essential computer systems and databases used by the department, its divisions and subdivisions, with their actual FY 2008-09 expenditures.
9. Any actual FY 2008-09 expenditures over \$100,000 total from the department or from its divisions and subdivisions to any private contractor, identifying the contract, the project, and whether the contracts were sole-source or competitive bid.
10. The amount of actual FY 2008-09 expenditures for any lobbying, public relations, gifts, public advertising, or publications including:
  - a. expenditures for lobbying by public employees, contract lobbyists, or "think tanks;"
  - b. expenditures for lobbying purposes at other levels of government;
  - c. expenditures for lobbying purposes from grants, gifts, scholarships, or tuition;
  - d. expenditures for publications or media used for lobbying purposes;
  - e. expenditures for gratuities, tickets, entertainment, receptions or travel for purposes of lobbying elected officials; or

- f. expenditures for any public advertising. Include all advertising campaigns, including those that are not for public relations.
11. List of all boards, commissions, and study groups, including ~~all funding~~, actual FY 2008-09 expenditures, travel, per diem budgets and assigned FTEs.
  12. Suggest budget and staff reductions, including reductions in FTE and hours, by division and subdivision, that will reduce your department's total FY 2010-11 General Fund expenditures by 12.5% relative to FY 2009-10 appropriations before any adjustments that have been announced since the end of the 2009 session.
  13. Suggest budget and staff reductions, including reductions in FTE and hours, by division and subdivision, that will reduce your department's total FY 2010-11 General Fund expenditures by 25.0% relative to FY 2009-10 appropriations before any adjustments that have been